



City of Portland, Oregon Bureau of Development Services

Land Use Services

FROM CONCEPT TO CONSTRUCTION

Chloe Eudaly, Commissioner Rebecca Esau, Director Phone: (503) 823-7300 Fax: (503) 823-5630 TTY: (503) 823-6868 www.portlandoregon.gov/bds

To: August 6, 2018

To: Interested Person

From: Puja Bhutani, Land Use Services

503-823-7226 / Puja.Bhutani@portlandoregon.gov

NOTICE OF A TYPE IX DECISION ON A PROPOSAL IN YOUR NEIGHBORHOOD

The Bureau of Development Services has approved a proposal in your neighborhood. The mailed copy of this document is only a summary of the decision.

The reasons for the decision are included in the version located on the BDS website http://www.portlandonline.com/bds/index.cfm?c=46429. Click on the District Coalition then scroll to the relevant Neighborhood, and case number. If you disagree with the decision, you can appeal. Information on how to do so is included at the end of this decision.

CASE FILE NUMBER: LU 18-187676 HR – NEW OVERHEAD GARAGE DOOR

GENERAL INFORMATION

Applicant: Richard Brown | Richard Brown Architects

239 NW 13th Avenue #305 | Portland, OR 97209

brown@rbarch.com

Owner: 714 NE Hancock LLC

819 SE Morrison Street #110 | Portland, OR 97214-6308

Owner's

Representative: Jeffery Weitz | 714 NE Hancock LLC

819 SE Morrison Street #110 | Portland, OR 97214

Site Address: 1836 NE 7th Avenue

Legal Description: BLOCK 252 LOT 1-4&8, HOLLADAYS ADD

 Tax Account No.:
 R396218370

 State ID No.:
 1N1E26CC 06500

Quarter Section: 2831

Neighborhood: Irvington, contact Dean Gisvold at 503-284-3885.

Business District: None

District Coalition: Northeast Coalition of Neighborhoods, contact Jessica Rojas at 503-

388-5030.

Plan District: Albina Community Plan District

Other Designations: Contributing Resource in the Irvington Historic District

Zoning: EG2 – General Employment 2 with Historic Resource Protection

Overlay

Case Type: HR – Historic Resource Review

Procedure: Type Ix, an administrative decision with appeal to the Oregon Land

Use Board of Appeals (LUBA).

PROPOSAL:

The applicant is requesting Historic Resource Review for a new overhead garage door and exterior light on the south elevation of the existing building. The door will be installed within the width and height of the existing window and will be identical to the building's other overhead doors.

Historic Resource Review is required because the proposal is for non-exempt new construction in an historic district.

RELEVANT APPROVAL CRITERIA:

In order to be approved, this proposal must comply with the approval criteria of Title 33, Portland Zoning Code. The relevant criteria are:

■ Criteria in Section 33.846.060.G of the Portland Zoning Code

ANALYSIS

Site and Vicinity: The subject building is part of a series of interconnected concrete buildings, which were built starting in 1913 and over the course of the early and midtwentieth century, and subsequently named Mont Blanc Building complex. The single-story addition, located at the northeast corner of NE 7th Avenue and NE Schuyler Street, was built in 1928. By the 1970s, the exterior of this existing building was substantially altered and many of the original windows were blocked up. Office and warehouse uses replaced the factory and machine shop uses as well. In 2014, a major renovation work was proposed to the Mont Blanc Building complex, and new storefront doors and windows, exterior lights, entry sign, and mechanical system were added to the 1928 building.

The site lies at the southwestern corner of the Irvington Historic District. Only a few other warehouse-type structures exist within the district, and they lie immediately to the north and south along NE 7th Avenue. None are contributing historic structures. To the immediate east of the subject site lies a series of attached houses and a pair of detached houses which are in commercial use. Slightly farther east are higher-density apartments of varying styles. These step-down in intensity across NE Hancock Street and transition into more single-dwelling detached houses interspersed with lower-density apartments. To the south, an assorted collection of detached houses with ground-level storefront extensions and streetcar commercial style storefronts line NE Broadway. NE Schuyler Street is designated as *Local Service Walkways*, *Local Service Bikeways*, and Minor Emergency Response Streets. NE 7th Avenue is designated as *Local Service Walkway*, City Bikeway, and Minor Emergency Response Streets.

Zoning: The <u>General Employment 2</u> (EG2) zone allows a wide range of employment opportunities without potential conflicts from interspersed residential uses. The emphasis of the zone is on industrial or industrially-related uses. Other commercial uses are allowed to support a wide range of services and employment opportunities. The development standards for each zone are intended to allow new development which is similar in character to existing development. The intent is to promote viable and attractive industrial/commercial areas. EG2 areas have larger lots and an irregular or large block pattern. The area is less developed, with sites having medium and low building coverage and buildings which are usually set back from the street. Minimum lot area is between 10,000 and 20,000 square feet

The <u>Historic Resource Protection</u> overlay is comprised of Historic and Conservation Districts, as well as Historic and Conservation Landmarks and protects certain historic resources in the region and preserves significant parts of the region's heritage. The regulations implement Portland's Comprehensive Plan policies that address historic preservation. These policies recognize the role historic resources have in promoting the education and enjoyment of those living in and visiting the region. The regulations foster pride among the region's

citizens in their city and its heritage. Historic preservation beautifies the city, promotes the city's economic health, and helps to preserve and enhance the value of historic properties.

The <u>Albina Community Plan District</u> implements the Albina Community Plan. The plan district's provisions are intended to ensure that new higher density commercial and industrial developments do not overwhelm nearby residential areas. Infill housing compatibility and affordability is encouraged by eliminating off-street parking requirements for small multi-dwelling projects. The plan district's provisions also encourage the development of new housing along Martin Luther King Jr. Boulevard by allowing new housing projects to include ground level commercial uses that orient to King Boulevard..

Irvington Historic District Platted in the late Nineteenth Century as the first addition to Portland that employed restrictive covenants, the Irvington area developed intensely with a mix of middle class housing types and sizes during the first two decades of the Twentieth Century. The contributing resources in Irvington range in design character from expressions of the late Victorian Era styles, especially Queen Anne, through the many Period Revival modes of the early decades of the Twentieth Century, to a few early modernist examples. There is also a wide diversity in the sizes of lots and houses. In terms of the streetscape, the numbered north-south avenues in Irvington vary dramatically in width, and they mostly form rather long block faces which the houses generally face. The named east-west street block faces are more consistent in length, almost all being traditional 200' Portland blocks. All are lined with mature street trees. These patterns help to lend the neighborhood the distinctive and homogeneous historic character.

Land Use History: City records indicate that prior land use reviews include the following:

- <u>LU 62-028726 (Ref. #VZ 050-62)</u>: Approval to reduce the rear (east) and front (south) yards to zero feet, and to construct a 50' x 50' one-story addition.
- <u>LU 87-027592 (Ref. #VZ 011-87)</u>: Approval to reduce the front yard to zero feet to construct a two-story addition to the east of the existing two-story building.
- <u>LU 90-024527 (Ref. #PC 6274)</u>: The application was denied; however, no details are available.
- <u>CO 01-130835</u>: Permit to renovate second floor office and modify the parking lot landscaping.
- <u>LU 14-254667</u>: HR Approval of exterior alterations to the Mont Blanc Building.
- <u>LU17-124257</u>: HR Approval of exterior alterations to the Mont Blanc Building.

Agency Review: A Notice of Proposal in your Neighborhood was mailed on **June 28, 2018**. The following Bureaus have responded with no issues or concerns about the proposal:

• <u>Site Development Section</u> of BDS

The <u>Portland Fire Bureau</u> responded with no objection regarding the proposal: Please see Exhibit E-1for additional details.

The <u>Life Safety Division of Bureau</u> of Development Services responded with no objection regarding the proposal: Please see Exhibit E-2 for additional details.

Neighborhood Review: A Notice of Proposal in Your Neighborhood was mailed on **June 28, 2018**. One written response has been received from either the Neighborhood Association or notified property owners in response to the proposal.

1. <u>Dean Gisvold</u>, ICA Land Use Committee, 7/30/2018, responded with no objections regarding the proposal. Please see Exhibit F1 for additional details.

ZONING CODE APPROVAL CRITERIA

Chapter 33.846.060 - Historic Resource Review

Purpose of Historic Resource Review

Historic Resource Review ensures the conservation and enhancement of the special characteristics of historic resources.

Historic Resource Review Approval Criteria

Requests for Historic Resource Review will be approved if the review body finds the applicant has shown that all of the approval criteria have been met.

Findings: The site is within the Irvington Historic District and the proposal is for non-exempt treatment. Therefore, Historic Resource Review approval is required. The approval criteria are those listed in *33.846.060 G - Other Approval Criteria*.

Staff has considered all guidelines and addressed only those applicable to this proposal.

33.846.060 G - Other Approval Criteria

- **1. Historic character.** The historic character of the property will be retained and preserved. Removal of historic materials or alteration of features and spaces that contribute to the property's historic significance will be avoided.
- **2. Record of its time.** The historic resource will remain a physical record of its time, place, and use. Changes that create a false sense of historic development, such as adding conjectural features or architectural elements from other buildings will be avoided.
- **4. Historic features.** Generally, deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement, the new feature will match the old in design, color, texture, and other visual qualities and, where practical, in materials. Replacement of missing features must be substantiated by documentary, physical, or pictorial evidence.
- **9. Preserve the form and integrity of historic resources.** New additions and adjacent or related new construction will be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic resource and its environment would be unimpaired.

Findings for 1, 2, 4, and 9: The Mont Blanc existing building complex superstructure is the primary historic feature remaining on the site. Most of the once-existing architectural detailing, such as historic steel sash windows and roll-up doors, was removed decades ago. The single-story 1928 addition, located at the northeast corner of NE 7th Avenue and NE Schuyler Street, is composed of concrete masonry unit structural walls, and covered with painted cement plaster. Except where exterior alterations are proposed, the existing structure and material will remain in place and the essential form of the historic resource will remain intact. Stucco concrete and block walls will be maintained and repaired where necessary.

No major changes are proposed to the building structure beyond the replacement of the storefront window with a glazed overhead door. The new door will be located within the existing opening width and head height of the original window and replicate the other overhead doors installed during the 2015 renovations. This will ensure that the essential integrity and character of the resource will be retained. *These criteria are therefore met*.

3. Historic changes. Most properties change over time. Those changes that have acquired historic significance will be preserved.

Findings: The existing building complex has quietly documented changes to itself and industry in Portland through the twentieth century. The overall form of the building complex has grown over time and still remains despite many minor, and some major, alterations through the years. This proposal to make minor alterations to this section of the complex is yet another layer of history on a very adaptable set of buildings. The exterior of the 1928 building will remain largely the same as it is now, retaining a mixture of both contributing and noncontributing details. *This criterion is therefore met.*

5. Historic materials. Historic materials will be protected. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials will not be used.

Findings: No chemical or physical treatments that may cause damage are proposed to be used. *This criterion does not apply.*

6. Archaeological resources. Significant archaeological resources affected by a proposal will be protected and preserved to the extent practical. When such resources are disturbed, mitigation measures will be undertaken.

Findings: No earthwork is proposed as part of this application. *This criterion does not apply.*

- **7. Differentiate new from old.** New additions, exterior alterations, or related new construction will not destroy historic materials that characterize a property. New work will be differentiated from the old.
- **8. Architectural compatibility.** New additions, exterior alterations, or related new construction will be compatible with the resource's massing, size, scale, and architectural features. When retrofitting buildings or sites to improve accessibility for persons with disabilities, design solutions will not compromise the architectural integrity of the historic resource.
- **10. Hierarchy of compatibility.** Exterior alterations and additions will be designed to be compatible primarily with the original resource, secondarily with adjacent properties, and finally, if located within a Historic or Conservation District, with the rest of the district. Where practical, compatibility will be pursued on all three levels.

Findings: As is noted above, a new glazed overhead door within the original window width and head height. The existing header will remain, while the sill will be removed, and the opening extended to grade to provide this additional entry into the warehouse. This overhead door will be anodized aluminum with glazing and replicate the other overhead doors installed during the 2015 renovations. An LED light fixture will be centered over the opening and will be identical to existing wall fixtures.

The proposed alterations are compatible with the resource's architectural style and features as well as industrial buildings in this area of the district. The proposed overhead door will match detailing, material, finish and color of existing overhead doors. *These criteria are therefore met.*

DEVELOPMENT STANDARDS

Unless specifically required in the approval criteria listed above, this proposal does not have to meet the development standards in order to be approved during this review process. The plans submitted for a building or zoning permit must demonstrate that all requirements of Title 11 can be met, and that all development standards of Title 33 can be met or have received an Adjustment or Modification via a land use review, prior to the approval of a building or zoning permit.

CONCLUSIONS

The proposed exterior alterations—including the new overhead door and light, to the existing warehouse 1928 building, part of the Mont Blanc complex, a contributing resource within the Irvington Historic District, retains the overall historic character, materials, and primary architectural features of the warehouse. The essential integrity and character of the resource will be retained. The purpose of the Historic Resource Review process is to ensure that additions, new construction, and exterior alterations to historic resources do not compromise their ability to convey historic significance. This proposal meets the applicable Historic Resource Review criteria and therefore warrants approval.

ADMINISTRATIVE DECISION

Approval of Historic Resource Review for a new overhead garage door and exterior light on the south elevation of the existing building located in the Irvington Historic District. The door will be installed within the width and height of the existing window and will be identical to the building's other overhead doors.

Approved per the approved site plans, Exhibits C-1 through C-3, signed and dated 8/1/2018, subject to the following conditions:

- A. As part of the building permit application submittal, the following development-related conditions (B through C) must be noted on each of the four required site plans or included as a sheet in the numbered set of plans. The sheet on which this information appears must be labeled "ZONING COMPLIANCE PAGE- Case File LU 18-187676 HR." All requirements must be graphically represented on the site plan, landscape, or other required plan and must be labeled "REQUIRED."
- B. At the time of building permit submittal, a signed Certificate of Compliance form (https://www.portlandoregon.gov/bds/article/623658) must be submitted to ensure the permit plans comply with the Design/Historic Resource Review decision and approved exhibits.
- C. No field changes allowed.

Staff Planner: Puja Bhutani

Decision rendered by: ______ on 8/1/2018

By authority of the Director of the Bureau of Development Services

Decision mailed: 8/6/2018

About this Decision. This land use decision is **not a permit** for development. Permits may be required prior to any work. Contact the Development Services Center at 503-823-7310 for information about permits.

Procedural Information. The application for this land use review was submitted on June 15, 2018, and was determined to be complete on June 15, 2018.

Zoning Code Section 33.700.080 states that Land Use Review applications are reviewed under the regulations in effect at the time the application was submitted, provided that the application is complete at the time of submittal, or complete within 180 days. Therefore this application was reviewed against the Zoning Code in effect on June 15, 2018.

ORS 227.178 states the City must issue a final decision on Land Use Review applications within 120-days of the application being deemed complete. The 120-day review period may be waived or extended at the request of the applicant. In this case, the applicant did not waive or extend the 120-day review period. Unless further extended by the applicant, **the 120 days will expire on: October 13, 2018.**

Some of the information contained in this report was provided by the applicant.

As required by Section 33.800.060 of the Portland Zoning Code, the burden of proof is on the applicant to show that the approval criteria are met. The Bureau of Development Services has independently reviewed the information submitted by the applicant and has included this information only where the Bureau of Development Services has determined the information satisfactorily demonstrates compliance with the applicable approval criteria. This report is the decision of the Bureau of Development Services with input from other City and public agencies.

Conditions of Approval. If approved, this project may be subject to a number of specific conditions, listed above. Compliance with the applicable conditions of approval must be

documented in all related permit applications. Plans and drawings submitted during the permitting process must illustrate how applicable conditions of approval are met. Any project elements that are specifically required by conditions of approval must be shown on the plans, and labeled as such.

These conditions of approval run with the land, unless modified by future land use reviews. As used in the conditions, the term "applicant" includes the applicant for this land use review, any person undertaking development pursuant to this land use review, the proprietor of the use or development approved by this land use review, and the current owner and future owners of the property subject to this land use review.

This decision, and any conditions associated with it, is final. It may be appealed to the Oregon Land Use Board of Appeals (LUBA), within 21 days of the date the decision is mailed, as specified in the Oregon Revised Statute (ORS) 197.830. Among other things, ORS 197.830 requires that a petitioner at LUBA must have submitted written testimony during the comment period for this land use review. Contact LUBA at 775 Summer St NE Suite 330, Salem, OR 97301-1283 or phone 1-503-373-1265 for further information.

The file and all evidence on this case are available for your review by appointment only. Please call the Request Line at our office, 1900 SW Fourth Avenue, Suite 5000, phone 503-823-7617, to schedule an appointment. I can provide some information over the phone. Copies of all information in the file can be obtained for a fee equal to the cost of services. Additional information about the City of Portland, city bureaus, and a digital copy of the Portland Zoning Code is available on the internet at www.portlandonline.com.

Recording the final decision.

If this Land Use Review is approved the final decision will be recorded with the Multnomah County Recorder.

• The final decision will be recorded after **8/6/2018** by the Bureau of Development Services.

The applicant, builder, or a representative does not need to record the final decision with the Multnomah County Recorder.

For further information on your recording documents please call the Bureau of Development Services Land Use Services Division at 503-823-0625.

Expiration of this approval. An approval expires three years from the date the final decision is rendered unless a building permit has been issued, or the approved activity has begun.

Where a site has received approval for multiple developments, and a building permit is not issued for all of the approved development within three years of the date of the final decision, a new land use review will be required before a permit will be issued for the remaining development, subject to the Zoning Code in effect at that time.

Applying for your permits. A building permit, occupancy permit, or development permit may be required before carrying out an approved project. At the time they apply for a permit, permitees must demonstrate compliance with:

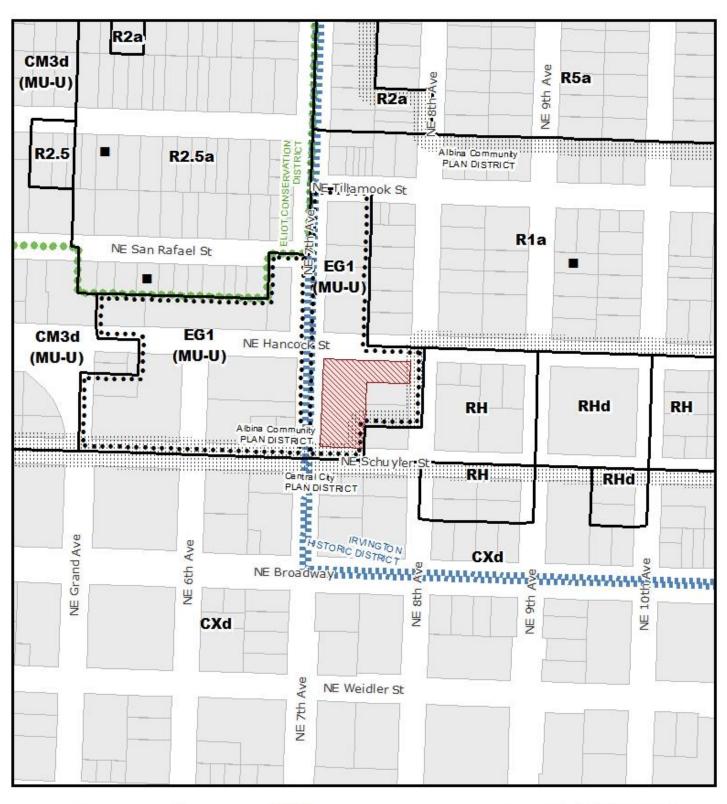
- All conditions imposed herein;
- All applicable development standards, unless specifically exempted as part of this land use review;
- All requirements of the building code; and
- All provisions of the Municipal Code for the City of Portland, and all other applicable ordinances, provisions and regulations of the City.

EXHIBITS

NOT ATTACHED UNLESS INDICATED

- A. Applicant's Statement
 - 1. Narrative
 - 2. Photograph
- B. Zoning Map (attached)
- C. Plans/Drawings:
 - 1. Site Plan (attached)
 - 2. Elevations and Details (attached)
 - 3. Cutsheets
- D. Notification information:
 - 1. Mailing list
 - 2. Mailed notice
- E. Agency Responses:
 - 1. Fire Bureau
 - 2. Life Safety Review Section of BDS
- F. Correspondence:
 - 1. Dean Gisvold, ICA Land Use Committee, 7/30/2018, responded with no objections regarding the proposal.
- G. Other:
 - 1. Original LU Application

The Bureau of Development Services is committed to providing equal access to information and hearings. Please notify us no less than five business days prior to the event if you need special accommodations. Call 503-823-7300 (TTY 503-823-6868).







THIS SITE LIES WITHIN THE: ALBINA COMMUNITY PLAN DISTRICT IRVINGTON HISTORIC DISTRICT Site

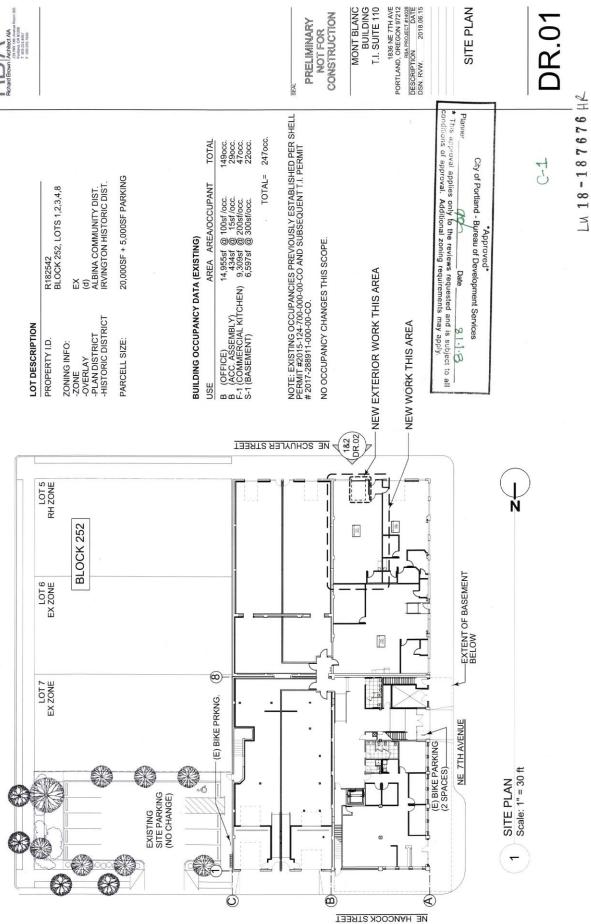
■ Historic Landmark

File No. LU 18-187676 HR

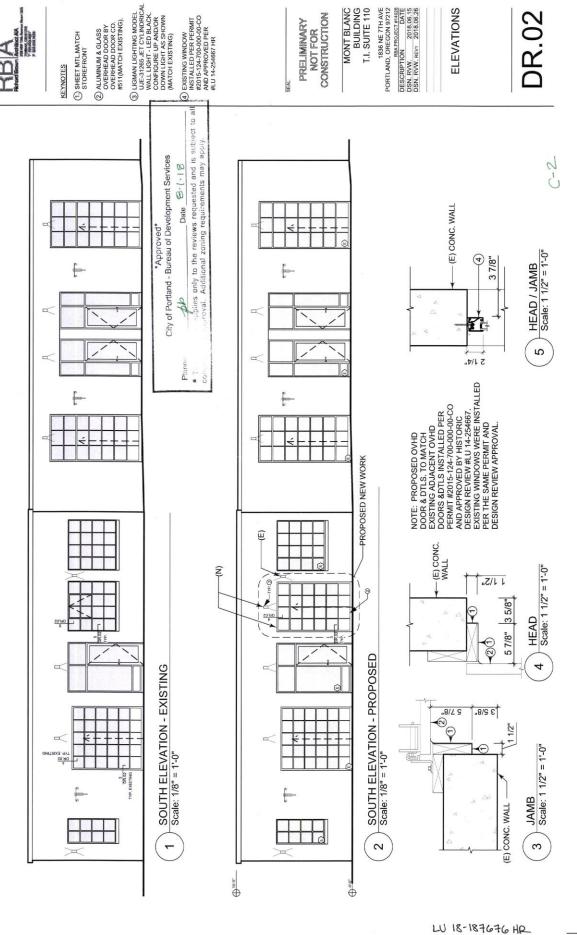
1/4 Section Scale 1 inch = 200 feet 1N1E26CC 6500

Exhibit B Jun 20, 2018





LU 18-187676 HR C-1



MONT BLANC BUILDING T.I. SUITE 110

ELEVATIONS

DR.02

C-2